

Facsimile Cover Sheet

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Regarding: Bush Team for IPCC Negotiations

Attached is a brief memo outlining the issues related to the on-going IPCC negotiations on the Third Assessment Report. I have also attached other material that may be useful to you.

I will call to discuss the recommendations regarding the team that can better represent the Bush Administration interests until key appointments and re-assessments are made.

Randy

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A. Intergovernmental Panel on Climate Change (IPCC)

1. The IPCC is on schedule to issue in late September 2001 its Third Assessment Report (TAR), composed of three Working Group Reports on the science, impacts and mitigation of climate change and a Synthesis Report. The IPCC is headed by Robert Watson, an American who is also the chief science person at the World Bank (Director, Environment Dept.) Watson was hand picked by Al Gore and served in the Clinton/Gore White House Office of Science and Technology policy. His tenure at the IPCC ends with the completion of the TAR. However, he could be extended at an IPCC session this year or next.

During the Hague meeting in November, Watson presented a sneak preview of the Third Assessment Report with the following caveat " *None of the conclusions presented in this report are taken from the TAR, but are consistent with the draft conclusions, which are subject to change until final government approval and acceptance early next year.*" His statement belied his real intent, which was to get media coverage of his views before there was a chance for the process to challenge his personal agenda.

Issue: Can Watson be replaced now at the request of the U.S.?

The Working Group Reports are prepared by scientists, economists, engineers, and others, including some persons from industry and environmental organizations. **Each report includes a "Summary for Policy Makers" (SPM) that is approved by IPCC governments by consensus in a line-by-line review at a Working Group session with the underlying report (approx. 1000 pages) accepted by the Group at that session.**

In the case of the Working Group I report on science, the Group met in plenary in Shanghai, China on January 17-20, approved the SPM, and accepted the report. The US delegation (Moitke lead) was satisfied to raise no objections on the tone and content of the report. To avoid accountability to the Bush Administration, the meeting actually ran until 1:00 a.m. on January 21 which was exactly January 20, 12:00 noon in the U.S. The U.S. was represented by Clinton/Gore carry-overs with aggressive agendas:

1. State Department: **Jeff Moitke**, Deputy Director, Global Change Office, Oceans and International Environmental and Scientific Affairs (and Deputy Chief of Mission, Lesotho)

2. White House Office of Science and Technology Policy: **Rosina Bierbaum**, Associate Director, Environment,

3. White House U.S. Global Change Research Program: **Michael MacCracken**, Executive Director, National Assessment Coordination Office,

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Bierbaum and MacCracken were both actively involved in the production of the US National Assessment that has been roundly criticized for its political and scientific bias. The National Assessment was driven by a political schedule to help the Gore campaign. Several controlled leaks were used to get maximum media attention since Congressional oversight forced a delay in the release of the report.

Issue: Have Bierbaum and MacCracken been removed from their positions of influence?

Issue: What was the U.S. position on the WG1 Report? Did it reflect the comments received?

While the SPM was written to highlight the "human fingerprint", it also states that: "Further research is required to improve the ability to detect, attribute and understand climate change, to reduce uncertainties, and to project future climate changes."

According to an AP story, Watson, in commenting on the report, which was released by the Group, but which has not yet been accepted by the full IPCC, said:

"The United States is way off meeting its targets," said Watson. "A country like China has done more, in my opinion, than a country like the United States to move forward in economic development while remaining environmentally sensitive."

China, of course, has no commitments under the Kyoto Protocol and its greenhouse gas emissions are growing and will soon exceed those of the U.S.

2. Working Group II is scheduled to meet on the "Impacts of Climate Change" in plenary in Geneva, Switzerland, from February 12-16. Reportedly, the U.S. has submitted comments on the draft report by January 8, which was the deadline. Those comments have not been made public.

Issue: Who has reviewed those comments?

Issue: What is the U.S. position on the report?

Issue: Who will represent the U.S. at this meeting?

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3. Working Group III is scheduled to meet on "Mitigation of Climate Change" in plenary in Accra, Ghana, from February 28 to March 3. Government comments on that draft report/SPM are due to be submitted by January 29.

Issue: Who has reviewed those comments?

Issue: What is the U.S. position on the report?

Issue: Who will represent the U.S.? What is U.S. position?

4. On April 4-6, 2001, the full IPCC is scheduled to meet in plenary in Nairobi, Kenya, to accept by consensus the results of the three Working Groups.

Issue: Will the U.S. revisit the Working Group I comments of the Clinton/Gore representatives?

Issue: Who will represent the U.S. and what will be the U.S. position?

Issue: Can this report be deferred until the US has provided updated input(30-45 days)?

5. The last element of the TAR is the Synthesis Report (SR) that is still being drafted under Robert Watson's control. A draft of the SR, including its SPM, is to be sent out for simultaneous expert and Government review and comment with a deadline of May 29. A second draft is scheduled to be given to Governments only for their review and comment on July 6 with a deadline of August 31. The IPCC plenary will meet in London from September 24-29 to adopt/approve the Synthesis Report by consensus.

Issue: Can this report be deferred at least 45 days?

Thereafter the entire TAR will be released(in time for political use at COP-7).

COP-6, held in The Hague last November, ended without finishing its work on implementation of the Kyoto Protocol and with an understanding that it would meet again in 2001, but with no date established. The SBI and SBSTA are scheduled to meet in Bonn, Germany, from May 21-June 1. Some Parties want COP-6 to reconvene during that time. COP-7 is scheduled to meet October 29-November 9 in Marrakech, Morocco, together with the subsidiary bodies.

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Recommendations:

1. Restructure the U.S. attendance at upcoming IPCC meetings to assure none of the Clinton/Gore proponents are involved in any decisional activities.
 - a. Appoint **Dr. John Christy**, University of Alabama-Huntsville(Lead Author-Working Group I) as science lead for the balance of the IPCC process. Phone: 256.961.7763 This replaces Bierbaum and MacCracken.
 - b. Appoint **Dr. Richard Lindzen**, MIT,(Lead Author-Working Group I) as a co-lead to conduct an immediate review of the comments on the Working Group reports(I, II and III) and to review the US comments to be submitted(II, III). Phone: 617.253.2432
 - c. Detail **Dr. Joe Friday**, National Research Council-Board on Atmospheric Sciences and Climate(Coordinated the "Research Pathways for the Next Decade" report that the Clinton Admin tried to bury), to work with Christy/Lindzen. Phone: 202.334.3512
 - d. Detail someone from the State Dept to work under the direction of Christy/Lindzen for the "consensus negotiations". This replaces Moltke.
2. Request that the April 4-6 full IPCC meeting be deferred at least 30 days until a re-assessment of US input can be made.
3. Request that all action related to the Third Assessment Report is deferred until the IPCC process is complete (30-45 days). This must include the Watson release of the draft Synthesis Report.
4. Explore the possibility of asking Speaker Hastert to make Dr. Harlan Watson, Hse Science Committee, available to work with the team. Dr. Watson has been recommended for the Assistant Secretary of State for Oceans position.